

## Message Text

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INFO OCT-01 AF-10 EUR-12 ISO-00 ARA-10 EA-10 NEA-10  
CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00  
INRE-00 PM-05 H-01 INR-10 L-03 PA-01 SP-02 SS-15  
HA-05 TRSE-00 /109 W  
-----120476 050012Z /62

O 042243Z MAR 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 9874  
AMEMBASSY DAR ES SALAAM IMMEDIATE  
AMEMBASSY GABORONE IMMEDIATE  
AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY LUSAKA IMMEDIATE  
AMEMBASSY MAPUTO IMMEDIATE  
INFO AMEMBASSY BONN  
AMEMBASSY LONDON  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY PRETORIA  
AMCONSUL CAPE TOWN

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 00776

FOR EMBASSY CAPE TOWN

E.O. 11652: GDS  
TAGS: PORG, SF, WA  
SUBJECT: NAMIBIA: UN COUNCIL FOR NAMIBIA MEETING IN  
LUSAKA

REF: USUN 336

1. SUMMARY. AS REPORTED REFTTEL, THE UN COUNCIL FOR  
NAMIBIA WILL MEET IN LUSAKA FROM MARCH 20-25. PRIOR TO  
THOSE MEETINGS THE COUNCIL WILL BE SENDING "MISSIONS OF  
CONSULTATION" TO THE FRONTLINE STATES AND CERTAIN OTHER  
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AFRICAN NATIONS. IN ADVANCE OF THE DEPARTURE OF COUNCIL  
MEMBERS ON THESE MISSIONS EN ROUTE TO LUSAKA, CONTACT  
GROUP BRIEFED STEERING COMMITTEE OF COUNCIL MARCH 3 ON  
THE CURRENT STATE OF OUR INITIATIVE. AT DISCRETION OF  
WESTERN FIVE AMBS IN THE FRONTLINE STATES AND LAGOS,  
APPROACHES SHOULD BE MADE TO HOST GOVERNMENTS IN ADVANCE  
OF MISSIONS' ARRIVALS, TO INFORM HOSTS OF OUR CONTINUING

WORK ON REFINEMENT OF OUR PROPOSAL AND OF OUR HOPE THAT HOSTS WILL CONTINUE TO EXPRESS THEIR SUPPORT FOR A NEGOTIATED SETTLEMENT. END SUMMARY.

2. AS REPORTED REFTTEL, UN COUNCIL FOR NAMIBIA WILL HOLD A SERIES OF PLENARY SESSIONS IN LUSAKA FROM MARCH 20-25. (ORGANIZATION INFO POUCHED TO EMBASSY LUSAKA.) PRIOR TO THOSE SESSIONS THE COUNCIL IS SENDING "MISSIONS OF CONSULTATION" TO THE FRONTLINE STATES AS WELL AS ALGERIA, GABON, AND NIGERIA. IN ADVANCE OF THE DEPARTURE OF "MISSIONS OF CONSULTATION", THE CONTACT GROUP BRIEFED THE STEERING COMMITTEE OF THE COUNCIL FOR NAMIBIA MARCH 3 ON THE CURRENT STATE OF OUR INITIATIVE.

3. PRESENT AT THE BRIEFING WERE REPRESENTATIVES OF ALGERIA, ROMANIA, SENEGAL, AND YUGOSLAVIA, AND THE PERMREPS OF INDIA, MEXICO, AND ZAMBIA. THE BRIEFING WAS A VERY RELAXED, BUSINESS-LIKE BUT FRIENDLY ONE. WE BRIEFED THE COUNCIL ON THE PROXIMITY TALKS, OUR EFFORTS AT CLARIFICATION SINCE THEN, AND OUR INTENTIONS TO FINALIZE OUR PROPOSAL IN THE NEAR FUTURE. WE OUTLINED THE MAJOR REMAINING ISSUES AND THE CURRENT POSITIONS OF THE PARTIES ON EACH. AFTER EXPRESSING GRATITUDE FOR THE BRIEFING THE COUNCIL QUESTIONED US PRIMARILY ON OUR NEXT STEPS. THEY WERE PARTICULARLY INTERESTED IN ANY PLANS TO GO TO THE SECURITY COUNCIL AND IN OUR OVERALL TIMETABLE, CONFIDENTIAL

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EXPECIALLY HOW LONG WE EXPECTED OUR INITIATIVE TO CONTINUE. WE RESPONDED THAT IT HAS ALWAYS BEEN OUR INTENTION TO BRING OUR INITIATIVE TO THE SECURITY COUNCIL BUT THAT WE HAVE NOT YET DETERMINED WHEN IT WOULD BE MOST USEFUL AND APPROPRIATE. WE ADDED THAT WE RECOGNIZE THE PRESSURES OF TIME WHICH WORK ON OUR INITIATIVE BUT THAT WE DO NOT INTEND TO SET AN ARBITRARY DATE ON WHICH OUR INITIATIVE WILL HAVE RUN ITS COURSE.

4. MOST NOTEWORTHY WERE TWO REQUESTS FROM COUNCIL FOR NAMIBIA MEMBERS FOR THE INVOLVEMENT OF THE COUNCIL IN OUR INITIATIVE. AMB JAIPAL (INDIA) EXPRESSED APPRECIATION FOR THE "CONSIDERABLE ACHIEVEMENT" OF OUR DIPLOMATIC EFFORT AND QUESTIONED AT WHAT STAGE IN THE SETTLEMENT THE COUNCIL FOR NAMIBIA WOULD BECOME INVOLVED. HE STATED THAT THE COUNCIL FOR NAMIBIA WOULD LIKE TO BECOME INVOLVED AND ADDED THAT, UNDER OUR PROPOSAL, PERHAPS WHEN THE SOUTH AFRICANS BEGIN THEIR WITHDRAWAL, THE COUNCIL FOR NAMIBIA COULD THEN TAKE A ROLE. WE RESPONDED THAT WE HAVE GIVEN A GREAT DEAL OF THOUGHT TO THIS QUESTION, RECOGNIZING OF COURSE THE LEGAL AND POLITICAL PROBLEMS WITH ANY INVOLVEMENT OF THE COUNCIL

FOR NAMIBIA AT THIS STAGE. WE ADDED THAT PERHAPS WHEN A SETTLEMENT PLAN IS AGREED UPON AND THE SECRETARY GENERAL HAS RECEIVED HIS MANDATE, THE COUNCIL FOR NAMIBIA COULD SERVE THE SECRETARY GENERAL IN AN ADVISORY CAPACITY. LATER IN THE MEETING THE REPRESENTATIVE OF SENEGAL COMPLAINED THAT THE AFRICAN MEMBERS OF THE SECURITY COUNCIL HAD BEEN INVOLVED IN THE PROXIMITY TALKS BUT NOT THE COUNCIL FOR NAMIBIA. AMB MCHENRY RESPONDED THAT OUR ENTIRE INITIATIVE HAS BEEN ONE WHICH SEEKS TO DETACH ITSELF FROM THE PROBLEMS OF THE PAST AND THAT THE INVOLVEMENT OF THE COUNCIL FOR NAMIBIA AT THIS POINT WOULD

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AMEMBASSY DAR ES SALAAM IMMEDIATE  
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SURELY RESURRECT SUCH PROBLEMS. ON THE OTHER HAND WE HAD SOUGHT TO KEEP THE COUNCIL FOR NAMIBIA FULLY INFORMED. WE WOULD CONTINUE TO DO SO. IN CONCLUDING BRIEFING, AMB KONIE (ZAMBIA), CHAIRMAN OF COUNCIL FOR NAMIBIA, INVITED CONTACT GROUP MEMBERS TO ATTEND THE PLENARY SESSIONS IN LUSAKA AS OBSERVERS.

5. IN A CONTACT GROUP MEETING FOLLOWING THE BRIEFING IT WAS AGREED THAT OUR AMBS IN THE FRONTLINE STATES AND NIGERIA SHOULD BE INSTRUCTED TO CONFER AMONGST THEMSELVES ON THE ADVISABILITY OF APPROACHING HOST GOVERNMENTS PRIOR  
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TO THE ARRIVAL OF THE COUNCIL FOR NAMIBIA'S MISSIONS OF CONSULTATION, WHICH EXPECT TO BE RECEIVED AT HEAD OF STATE LEVEL. IN THOSE NATIONS WHERE WESTERN FIVE AMBS DEEM APPROACH USEFUL, GROUP BELIEVES APPROACH SHOULD BE MADE ALONG THE FOLLOWING LINES:

(A) ADVISE HOST GOVERNMENTS THAT REPRESENTATIVES OF THE FIVE HAVE MET WITH SWAPO AND SOUTH AFRICA SINCE PROXIMITY TALKS TO DISCUSS CLARIFYING LANGUAGE;

(B) WE ARE STILL AT WORK ON CLARIFICATIONS AND EXPECT TO PRODUCE A REVISED PROPOSAL SOON;

(C) WE DO NOT, HOWEVER, KNOW EXACTLY WHEN;

(D) IN THE MEANTIME WE WOULD HOPE THAT HOST GOVERNMENT WOULD: CONTINUE TO INDICATE TO ALL ITS SUPPORT FOR A NEGOTIATED SETTLEMENT; AND, ASSIST IN SEEING THAT THE COUNCIL FOR NAMIBIA MEETINGS IN LUSAKA WILL NOT BE UNHELPFUL TO THE GOAL OF AN INTERNATIONALLY ACCEPTABLE SOLUTION.

HOST GOVERNMENTS COULD ALSO BE INFORMED TO THE BEST OF EMBASSIES' KNOWLEDGE OF CURRENT VIEWS OF SWAPO AND SOUTH AFRICA ON THE REMAINING KEY ISSUES OF DISPUTE. (SINCE WESTERN FIVE EMBASSIES IN ALGIERS AND LIBREVILLE ARE NOT WELL-INFORMED ON THE LATEST DEVELOPMENTS OF OUR INITIATIVE, GROUP AGREED THAT APPROACHES THERE SHOULD NOT BE RECOMMENDED. IN ADDITION, APPROACH WOULD NOT BE MADE IN LUANDA BECAUSE WE EXPECT MORE SUBSTANTIVE APPROACH TO BE MADE THERE IN NEAR FUTURE.

6. FOLLOWING IS BEST AVAILABLE INFORMATION ON ARRIVAL  
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DATES OF MISSIONS OF CONSULTATION IN FRONTLINE CAPITALS AND LAGOS:

(A) MISSION TO ALGIERS, LAGOS AND LIBREVILLE:

(LED BY AMB TURKMAN OF TURKEY) EXPECTED ARRIVAL IN LAGOS:  
MARCH 9; DEPARTURE: MARCH 13.

(B) MISSION TO DAR ES SALAAM AND MAPUTO: (LED  
BY AMB PETRIC OF YUGOSLAVIA) EXPECTED ARRIVAL DATE IN  
DAR: MARCH 6; DEPARTURE: MARCH 11; ARRIVAL IN MAPUTO:  
MARCH 12; DEPARTURE: MARCH 16.

(C) MISSION TO LUANDA, GABORONE, AND LUSAKA:  
(THIS MISSION, LED BY AMB DATCU OF ROMANIA, IS THE ONLY  
ONE WHICH WILL BE CONSULTING FORMALLY WITH ZAMBIAN  
OFFICIALS.) ARRIVAL IN GABORONE: MARCH 12; DEPARTURE:  
MARCH 15; ARRIVAL IN LUSAKA: MARCH 15.

(D) IN ADDITION, AMB KONIE OF ZAMBIA WILL LEAD  
MISSION TO VISIT THE INTERNATIONAL CENTER FOR PUBLIC  
ENTERPRISES IN DEVELOPING COUNTRIES IN YUGOSLAVIA. UN  
COMMISSIONER FOR NAMIBIA WILL JOIN HER ON THIS MISSION.

7. ALL OF THE ABOVE MISSIONS WILL BE COMPOSED OF FOUR  
COUNCIL FOR NAMIBIA MEMBER STATES, REPRESENTED AT WORKING  
LEVEL, PLUS AMBASSADORIAL LEADER.

8. FOR DAR: WE RECOGNIZE THAT THE EARLY ARRIVAL OF THE  
MISSION TO DAR MAY FORECLOSE ANY ACTION ON YOUR PART AND  
THAT IN ANY EVENT YOU MAY CONCLUDE THAT TANZANIANS ARE  
SUFFICIENTLY BRIEFED.

9. FOR ALL FRONTLINE STATES AND LAGOS: REQUEST YOU PASS  
ABOVE ARRIVAL INFORMATION TO YOUR WESTERN FIVE COLLEAGUES.

10. COMMENT. WE DO NOT YET KNOW HOW SIGNIFICANT THE  
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PLENARY SESSIONS IN LUSAKA WILL BE. ALL TWENTY-FIVE  
MEMBERS OF THE COUNCIL FOR NAMIBIA ARE EXPECTED TO ATTEND.  
REQUEST HAS BEEN MADE FOR REPRESENTATION AT FOREIGN  
MINISTER LEVEL ALTHOUGH THIS SEEMS LIKELY IN ONLY A FEW  
CASES. LUSAKA MEETINGS ARE EXPECTED TO RESULT IN A  
LUSAKA DECLARATION WHICH MAY INCLUDE A PROGRAMME OF  
ACTION TO BE SUBMITTED TO THE SPECIAL SESSION. THE  
EVENTUAL OUTCOME OF THE PLENARY SESSIONS (AND THEIR  
HELPFULNESS OR HARM TO OUR INITIATIVE) WILL  
CERTAINLY DEPEND ON THE MOMENTUM AND MOVEMENT THAT WE CAN

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ACHIEVE IN THE MEANTIME. END COMMENT. YOUNG

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## Message Attributes

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**Decaption Date:** 01 jan 1960  
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**TAGS:** PORG, PDEV, SF, WA, ZA, UN  
**To:** STATE DAR ES SALAAM  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/d9417bb8-c288-dd11-92da-001cc4696bcc  
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